



**Naval Facilities Engineering Systems Command,
Marianas
PSC 455, Box 195
FPO AP 96540-2937**

**MILITARY RELOCATION TO GUAM AND CNMI
PROGRAMMATIC AGREEMENT (PA) MEMO #1**

Project: Construction of P-415 Child Development Center	Date: February 21, 2024 Comment Period Open Until: April 5, 2024
Project Location: Andersen Air Force Base Housing Area, Guam	Prepared By: NAVFAC Pacific

PROJECT SUMMARY:

This project proposes to construct the P-415 Child Development Center on Andersen Air Force Base (AAFB) (Figure 1). Figure 1 also provides the previously submitted housing area for reference.

The construction is identified in Appendix E of the 2011 *Programmatic Agreement among the Department of Defense, the Advisory Council on Historic Preservation, the Guam State Historic Preservation Officer, and the Commonwealth of the Northern Mariana Islands State Historic Preservation Officer Regarding the Military Relocation to the Islands of Guam and Tinian* (2011 PA).

The facility will serve to support Marine Corps Base Camp Blaz operational, base, training, support facilities and infrastructure requirements resulting from the military relocation.

In accordance with Stipulation IV.E.2.a., this PA Memo presents information to allow the Guam State Historic Preservation Officer (SHPO) and the public to provide comments on the identification and evaluation of historic properties and the finding of effect.

PROJECT LOCATION:

The project area is on the limestone plateau above the eastern cliffs of northern Guam. This portion of the plateau rises from 120 to 150 meters (400 to 500 feet) above mean sea level.

The pre-World War II name for the area within or closest to the APE is Upi.

The Area of Potential Effects (APE) is depicted on Figure 1 and measures 30.6 acres (12.38 hectares).

PROJECT DESCRIPTION:

The subject project proposes to build a child development center. Project efforts include site preparation, paving and related improvements, landscaping, electrical utilities, and mechanical utilities. Unexploded ordnance, Munitions, and Explosives of Concern (MEC) clearance may also be required.

1 This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the 2011 PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.

The facility will be a low-rise building with vehicle parking providing full and part-day developmental childcare services for children from age six weeks old through five years old. The facility will include spaces for children, core administration, staff support, facility support, outdoor storage and other activities. The facility will be constructed with a concrete roof, walls and shallow foundations, and will meet Guam structural requirements.

IDENTIFICATION OF HISTORIC PROPERTIES:

The 2011 PA describes the overall efforts taken to identify historic properties in Stipulation IV. More specifically, the entirety of the APE has been subject to one or more of the historic property identification efforts listed in 36 CFR §800.4(b)(1), which include background research, consultation, oral history interviews, sample field investigation and field survey. Enclosure 1 is list of references and Figure 2 shows locations of identification efforts in and near the APE.

Regulations do not require survey of an entire APE or identification of all historic properties, and 36 CFR Part 800.4(b)(1) states that a reasonable and good faith effort to carry out appropriate identification efforts shall be made. The 2011 PA directs the PA Memo process to allow for members of the public to provide input on the identification and evaluation of historic properties. The input sought by this process is on specific historic properties and in identifying issues relating to effects of the project on such properties.

A reconnaissance survey was conducted in 1983 (Davis 1983) by Territorial Archaeology Laboratory that focused on the investigation of possible archaeological resources within the main base area of AAFB. A 2007 archaeological survey that covered a portion of the housing area did not locate any eligible archaeological sites (Welch 2010). In 2012 an archaeological and a historic architectural survey were completed for the housing area. No archaeological or architectural resources of significance were located (Dixon 2014). Two other historic architectural surveys conducted for AAFB did not identify any eligible structures in the housing area (Mason Architects 2004; Mohlman 2015). A review of the history and development of the family housing area in these reports indicated the area has been significantly modified since World War II.

The Guam SHPO has previously concurred with the Andersen Air Force Base determination of no adverse effect concerning the demolition of all family housing units (RC2016-0001 from GSHPO 2015). This housing demolition falls under the applicability of the Program Comment for Capehart-Wherry Era Family Housing at Air Force and Navy Bases, approved by the Advisory Council on Historic Preservation (ACHP) in 2004. All of the 750 architectural resources (1,224 units) were covered under the 2004 Capehart-Wherry Era Program Comment. As such, they do not require separate evaluation for National Register eligibility or review for demolition.

Identification efforts have resulted in no historic properties present the APE, thus denoting a “no historic properties affected” finding.

Federal and Department of Defense (DoD) confidentiality requirements prohibit public disclosure of the exact nature and location of properties. However, given the Guam SHPO’s role in

consultation, locational information on historic properties is provided in a separate figure not publicly distributed.

FINDING OF EFFECT:

The DoD finds that the subject construction project will result in no historic properties affected because there are no such properties present within the APE. PA Memo #2 is not required as there will be no associated mitigation.

3 This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the 2011 PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.

ENCLOSURE 1

REFERENCES

Advisory Council on Historic Preservation
2004 Program Comment for Wherry and Capehart Era Family Housing at Air Force and Navy Bases.

Davis, Richard
1983 Andersen Air Force Base Central Compound Reconnaissance Survey. Letter report prepared by Department of Parks and Recreation, Government of Guam, Agana.

Dixon, Boyd
2014 Proposed Guam and CNMI Military Relocation 2012 Roadmap Adjustments SEIS Live-Fire Training Range Complex Range Footprints, Main Cantonment, Utilities, Communications, Well Field Alternatives and Access Route Options Volume I: Potential Direct Impact Area In-Fill Cultural Resources Study Narrative. Contract No. N62742-11-D-1801. Prepared for Joint Guam Program Office, Washington, D.C.

Dixon, B. and S. Walker
2011 *Cultural Resource Investigations Conducted in the Territory of Guam Supporting the Joint Guam Build-Up Environmental Impact Statement: Final Archaeological Surveys on Guam 2009 at Proposed Utility Sites, Harmon Property, and Andersen AFB*. Prepared for Naval Facilities Engineering Command, Pacific Division, Pearl Harbor, Hawaii. TEC Inc., Honolulu, Hawaii

Guam State Historic Preservation Officer
2015 Amendment to Review and Notification Demolition of 85 Structures in Family Housing, Main Base, Andersen Air Force Base, Guam. RC2013-0782, AAFB Project RSC # 13-0050. Letter on file Andersen AFB.

Mason Architects, Inc.
2004 Historic Building and Associated Landscape/Viewsheds Inventory and Evaluation for Andersen Air Force Base, Guam, 2004 Update. Prepared for Andersen Air Force Base, Guam, by Mason Architects, Inc., Honolulu.

Mohlman, Geoffrey
2015 Historic Inventory Survey Andersen Air Force Base, Territory of Guam. Southeastern Archaeological Research Report. Contract number N40192-12-P-5010.

Salo, E. and G. Mohlman
2012 Historic American Engineering Record for Andersen Air Force Base, North Field. February.

SEARCH and Cardno TEC

2015 Integrated Cultural Resource Management Plan, Andersen Air Force Base, Joint Region Marianas. Contract No. N62742-09-D-1960, Task Order JQ03. Prepared for Naval Facilities Engineering Command Marianas.

Tuggle, H.D.

1993. Small and Developed Parcel Survey Areas. Pages 35-42 in The Archaeology of Orote Peninsula: Phase I and II Archaeological Survey of Areas Proposed for Projects to Accommodate Relocation of Navy Activities from the Philippines to Guam, Mariana Islands. J. James Carucci. Prepared for Belt Collins and Associates by International Archaeological Research Institute, Inc., Honolulu, HI.

Welch, David J.

2010 Archaeological Surveys and Cultural Resources Studies on the Island of Guam in Support of the Joint Guam Build-Up Environmental Impact Statement VOLUME I: NARRATIVE. Contract N62742-06-D-1870, Contract Task Order No. 0010. Prepared for Department of the Navy, Naval Facilities Engineering Command, Pacific Pearl Harbor, Hawai'i

Yoklavich, A.K. and H.D. Tuggle

2004 Andersen Air Force Base Historic Survey Report. International Archaeological Research Institute, Inc., Honolulu.

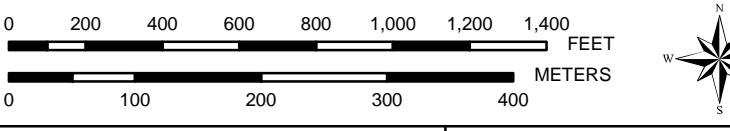
FIGURE 1



P415

ANDERSEN AFB

**AAFB - MILCON - P-415 Child Development Center
PA Memo - Construction Area**






PREPARED BY:
Naval Facilities Engineering Command Pacific Division
Guam Program Management Office



Coordinate System: Geographic
Projection: N/A
Datum: D WGS 1984

Legend

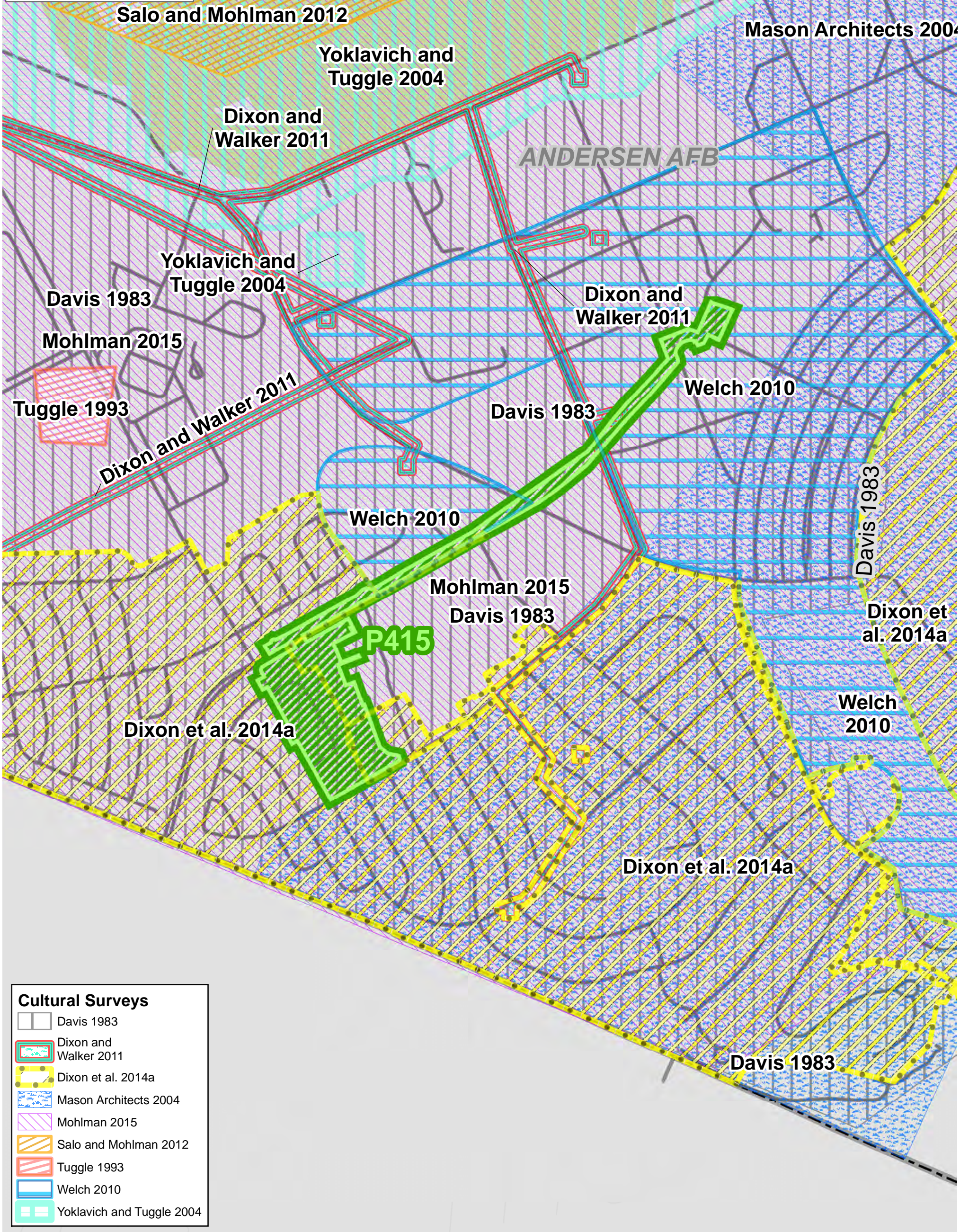
-  P415 Child Development Center - Project Area (APE)
-  2015 Andersen Housing Program - PA Memo Boundary
-  Military Installations

**Total APE Area
P-415 = 21.9 Acres**



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FIGURE 2



Cultural Surveys

- Davis 1983
- Dixon and Walker 2011
- Dixon et al. 2014a
- Mason Architects 2004
- Mohlman 2015
- Salo and Mohlman 2012
- Tuggle 1993
- Welch 2010
- Yoklavich and Tuggle 2004

AAFB - MILCON - P-415 Child Development Center - Cultural Survey Area

0 500 1,000 1,500 FEET
 0 100 200 300 400 500 METERS

PREPARED BY:
 Naval Facilities Engineering Command Pacific Division
 Guam Program Management Office
 DATE: 08 Feb 2024

NAFAC
 Naval Facilities Engineering Command

Coordinate System: UTM Zone 55 North
 Projection: Transverse Mercator
 Datum: D WGS 1984

Legend

- P415 Child Development Center - Project Area (APE)
- Road Centerline
- Military Installations

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Military Relocation PA Memo Comment Form

2024

If submitting via **e-mail**, scan and send to: criwebcomment@navy.mil

If submitting via **postal mail**, send to:

Attn: CRI Web Comments
Code EV23, NAVFAC Pacific
258 Makalapa Drive, Suite 100
JBPHH, Hawaii 96860-3134

Submitted comments will be posted on the Navy's Cultural Resources Information (CRI) web site. Information presented on the CRI web site is considered public. The sections highlighted in **red** are required to be completed in order for a comment to be posted.

Privacy Act Statement

Personal information will only be used to contact you regarding the comments you submit. This information will only be shared with another government agency if your inquiry relates to that agency, or as otherwise required by law. We will not create individual profiles or give your information to any private organization. While you must provide a valid e-mail address or postal address, please **DO NOT** include personally identifying information such as a social security number.

By submitting this comment form, you agree not to include content that is offensive in nature, such as profanity, personal attacks on individuals, and racist or abusive language.

PROJECT: Construction of P-415 Child Development Center

SUBJECT: PA Memo#1

Date: _____

Name: _____

CRI User Name (if you don't want your real name to be posted with your comment on the CRI web site):

E-Mail Address: _____

and/or

Postal Mail Address: _____

COMMENTS: _____
