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Pearl Harbor, HI 96860-3134

## MILITARY RELOCATION TO GUAM AND CNMI PROGRAMMATIC AGREEMENT (PA) MEMO #1

<b>Project:</b> J-609 Apra Harbor Embarkation Operations Facility – Design	<b>Date:</b> June 11, 2020 <b>Comment Period Open Until:</b> July 27, 2020
<b>Project Location:</b> Apra Harbor, Naval Base Guam	<b>Prepared By:</b> NAVFAC Pacific

### PROJECT SUMMARY:

Project J-609 proposes to design an Embarkation Facility for loading and unloading with associated utilities and improvements in the Apra Harbor area of U.S. Naval Base Guam.

The proposed Embarkation Facility design includes a gate/sentry house, a cargo staging area, a USDA inspection area, an air-conditioned kennel, a bio-secure area, vehicle wash and inspection areas with an associated wash water recycling system and wastewater infiltration basin, and an electrical facility to support an emergency generator. In addition, a new concrete access road will be designed, which will extend from the Embarkation Facility to the Marine Headquarters Building and Uniform Wharf and include the expansion of Harbor Drive between Marine Corps Drive and the northernmost access of the Embarkation Facility.

The proposed design for associated utilities includes water, electricity, waste and storm water connections to existing utility mains. Electrical utilities include a transformer connecting to the existing line along Harbor Drive. Fire and water utilities will include a looped water line connecting to existing water mains along Harbor and Sumay Drives. Sanitary sewer will include lines from the Embarkation Operation Building, the gate/sentry house, and the USDA inspection building to the existing sewer force main

This project was identified after preparation of the Final Environmental Impact Study (FEIS) for the military relocation to Guam and the Commonwealth of the Northern Mariana Islands (CNMI) and Appendix E under various projects of the 2011 *Programmatic Agreement (PA) among the Department of Defense, the Advisory Council on Historic Preservation, the Guam State Historic Preservation Officer, and the Commonwealth of the Northern Mariana Islands State Historic Preservation Officer Regarding the Relocation to the Islands of Guam and Tinian*. In accordance with Stipulation I.E. of the PA, it is a new project associated with the Guam and CNMI Military Relocation (the Undertaking). This memorandum presents information to allow the public to provide comments on the identification and evaluation of historic properties and the determination of effect.

**1** This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.

## **PROJECT LOCATION:**

The J-609 project is located within the Apra Harbor area at Naval Base Guam (Figure 1). Apra Harbor is located within the bounds of the 4,500 acre Navy Main Base on the west-central coast of Guam.

The Area of Potential Effect (APE) is bordered on the south by Marine Corps Drive, Harbor Drive on the east, and Sumay Drive to the west. The access road will continue north on an improved Harbor Drive and service roads parallel to Sumay Drive, which will be located to the west.

The total APE for J-609 is 17.1 hectares (42.2 acres) (see Figure 1).

## **IDENTIFICATION OF HISTORIC PROPERTIES:**

### **Identification Efforts**

In planning for the Undertaking, the Department of Defense (DoD) first conducted a data gap analysis to determine the need for supplemental identification and evaluation surveys and then conducted those surveys. This proposed project was determined to be sufficiently surveyed and evaluated.

In consultation with the Guam SHPO, Advisory Council on Historic Preservation (ACHP), National Park Service (NPS) and Concurring Parties to the 2011 Programmatic Agreement (2011 PA), the DoD has applied the results of those identification efforts to the siting/lay down of individual projects to avoid and minimize effects to historic properties to the extent practical. DoD has provided documentation of these efforts to the Signatories and Invited Signatories via Appendices D and E of the 2011 PA.

DoD surveys and evaluations have focused on project-specific APEs, defined consistent with 36 CFR §800.16(d) to include those portions of the island of Guam subject to direct and indirect effects of projects included in the Undertaking. Both architectural and archaeological assessments have been completed.

More specifically, the APE for J-609 has been subject to one or more of the historic property identification efforts listed in 36 CFR §800.4(b)(1), which may include background research, consultation, oral history interviews, sample field investigation and field survey. As such, results of identification and evaluation efforts in the vicinity of, and including the APE for the project can be found in the following original studies of cultural and/or historic resources (Figure 2):

Carrell, Toni

1991 *Micronesia Submerged Cultural Resources Assessment*. Submerged Cultural Resources Unit, National Park Service, Santa Fe., New Mexico.

Dixon, B., D. Gosser, L. Gilda, and T. Torres

**2** This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.

2004 *Cultural Resources Survey and Limited Testing at Naval Ordnance Annex and Waterfront Annex, Territory of Guam.* Prepared for the Department of the Navy, Pacific Division, Naval Facilities Engineering Command, Pearl Harbor, Hawaii. Ogden Environmental and Energy Services Co., Inc., Honolulu.

Dixon, B. and S. Walker

2011 *Cultural Resource Investigations Conducted in the Territory of Guam Supporting the Joint Guam Build-Up Environmental Impact Statement: Final Archaeological Surveys on Guam 2009 at Proposed Utility Sites, Harmon Property, and AAFB.* Prepared for Naval Facilities Engineering Command, Pacific Division, Pearl Harbor, Hawaii. Cardno TEC, Inc., Honolulu.

Hunter-Anderson, R., and D. Moore

2002 *Phase I and Phase II Archaeological Survey at Waterfront Annex and Ordnance Annex, Territory of Guam.* Volume I: Narrative. With contributions by J. R. Amesbury, S. K. Collins, D. M. Pearsall, M. W. Kaschko, G. M. Murakami, C. E. Skinner, J. V. Ward, and E. F. Wells. Prepared for International Archaeological Research Institute, Inc., Honolulu, and Department of the Navy, Pacific Division, Naval Facilities Engineering Command, Pearl Harbor. Micronesian Archaeological Research Services, Barrigada, Guam.

Mason Architects, Inc. and Weitze Research

2010 *Cold War Historic Context and Architectural Inventory for Naval Base Guam: Main Base, Piti Power Station, Drydock Island and Polaris Point.* Prepared for the Department of the Navy, Naval Facilities Engineering Command, Pacific, Pearl Harbor, Hawaii, and Commander Navy Region Marianas. Mason Architects, Inc., Honolulu.

Welch, D.

2010 *Archaeological Survey and Cultural Resource Studies Conducted in 2007 on the Island of Guam in Support of the Joint Guam Build-Up Environmental Impact Statement.* 2 volumes. Prepared for the Department of the Navy, Pacific Division, Naval Facilities Engineering Command, Pearl Harbor, Hawaii. International Archaeological Research Institute, Inc., Honolulu.

Results of the above identification efforts indicate that no historic properties have been identified within the J-609 APE. The entire Apra Harbor area was extensively destroyed during World War II and in restoration after the war, whereby it is now comprised primarily of fill dredged from Apra Harbor. In addition, the APE has been the subject of multiple archaeological surveys.

In accordance with Stipulation VI.F. of the PA, the DoD has retained a full-time Archaeologist to provide site checks, oversee coordination and execution of the archaeological mitigation measures in the PA and to provide quality control. This individual is on-staff at Marine Corps Base Camp

**3** This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.

Blaz, Public Works Department, and is also designated to respond to and report any inadvertent discoveries to the Signatories, Invited Signatories, and Concurring Parties per Stipulation XII of the PA.

**DETERMINATION OF EFFECT:**

Considering the information presented above, the DoD has determined that this project will have No Historic Properties Affected. PA Memo #2 will not be required as no mitigation efforts will be necessary.

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**4** | This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.



**FIGURE 1**





*Inner-Aprra Harbor*

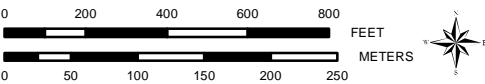
**NAVAL BASE GUAM**

**J-609**

**J-609 Apra Embark Facilities at Naval Base Guam - Construction Area**

**Legend**

-  J-609 (Apra Embark Ops.) Project Area (APE)
-  Military Installations

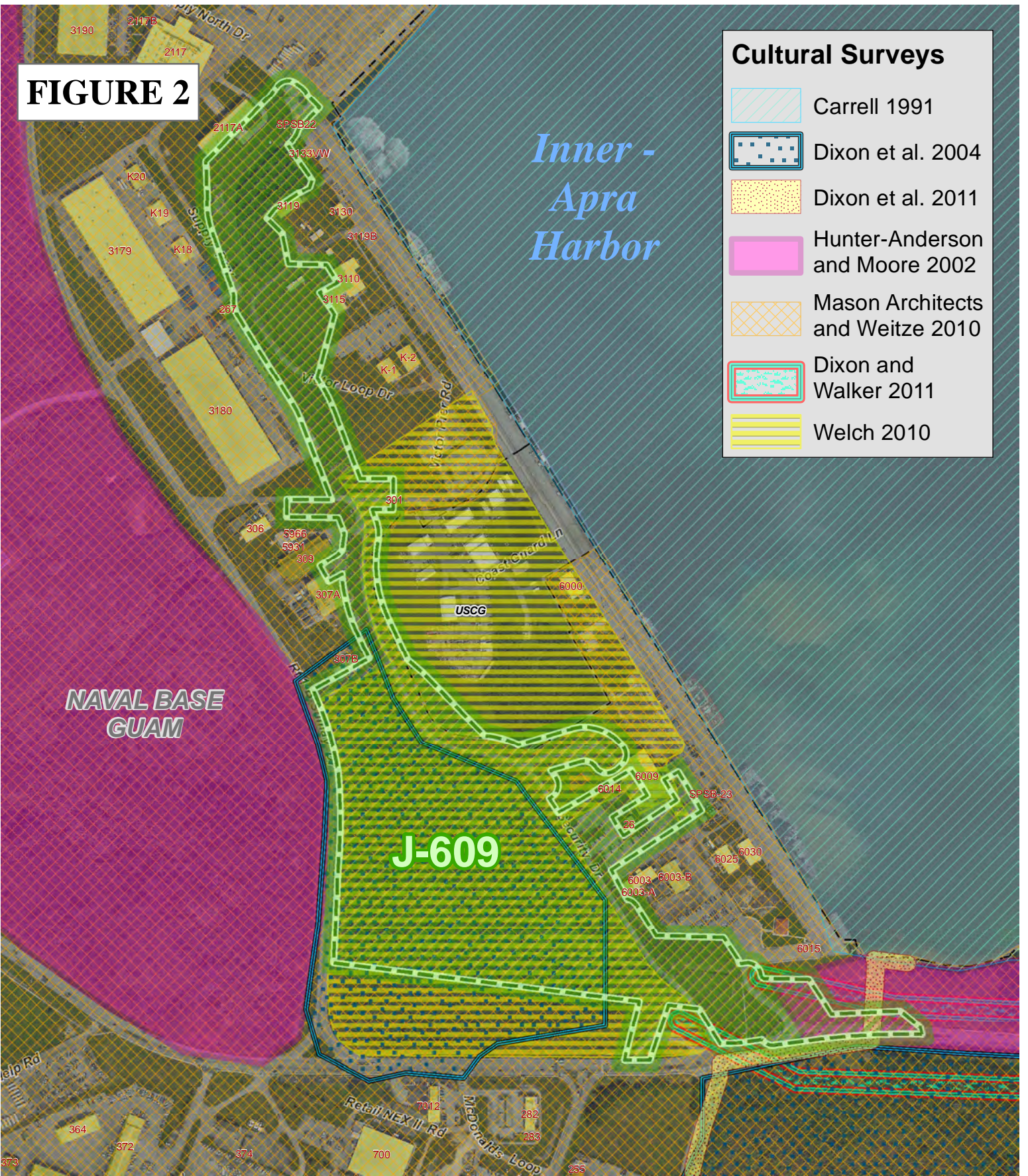


DATE: 22 May 2020





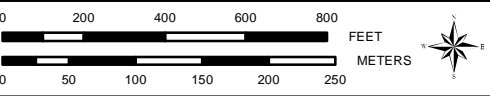
**FIGURE 2**



### Cultural Surveys

-  Carrell 1991
-  Dixon et al. 2004
-  Dixon et al. 2011
-  Hunter-Anderson and Moore 2002
-  Mason Architects and Weitze 2010
-  Dixon and Walker 2011
-  Welch 2010



**J-609 Apra Embark Facilities at Naval Base Guam - Survey Areas**



DATE: 22 May 2020



### Legend

-  J-609 (Apra Embark Ops.) Project Area (APE)
-  Military Installations



Date: 5/22/2020 Time: 10:24:46 AM Path: C:\Users\m... Documents\GIS\Projects\NAVFAC\MemoPA\Memo\_NBG\_609\_Apra\_Embark\_Facility\_CulturalSurveys - Figure 2.mxd



# Military Relocation PA Memo Comment Form

2020

If submitting via **e-mail**, scan and send to: [criwebcomment@navy.mil](mailto:criwebcomment@navy.mil)

If submitting via **postal mail**, send to:

Attn: CRI Web Comments  
Code EV23, NAVFAC Pacific  
258 Makalapa Drive, Suite 100  
JBPHH, Hawaii 96860-3134

Submitted comments will be posted on the Navy's Cultural Resources Information (CRI) web site. Information presented on the CRI web site is considered public. The sections outlined in **red** are required to be completed in order for a comment to be posted.

## **Privacy Act Statement**

Personal information will only be used to contact you regarding the comments you submit. This information will only be shared with another government agency if your inquiry relates to that agency, or as otherwise required by law. We will not create individual profiles or give your information to any private organization. While you must provide a valid e-mail address or postal address, please **DO NOT** include personally identifying information such as a social security number.

By submitting this comment form, you agree not to include content that is offensive in nature, such as profanity, personal attacks on individuals, and racist or abusive language.

**PROJECT: I-609 Apra Harbor Embarkation Operations Facility - Design**

**SUBJECT: PA Memo # 1, Defining the Area of Potential Effect, Navy's Efforts to Identify Historic Properties, and Navy's Determination of Effects**

**Date:** \_\_\_\_\_

**Name:** \_\_\_\_\_

**CRI User Name** (if you don't want your real name to be posted with your comment on the CRI web site):

\_\_\_\_\_

**E-Mail Address:** \_\_\_\_\_

**and/or**

**Postal Mail Address:** \_\_\_\_\_

**COMMENTS:** \_\_\_\_\_

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