



Naval Facilities Engineering Systems Command,
Marianas
PSC 455, Box 195
FPO AP 96540-2937

MILITARY RELOCATION TO GUAM AND CNMI PROGRAMMATIC AGREEMENT (PA) MEMO #1

Project: J-200-2 Telecommunications Line - Construction	Date: November 22, 2024 Comment Period Open Until: January 6, 2025
Project Location: Andersen Air Force Base, Guam	Prepared By: NAVFAC Pacific
PROJECT SUMMARY:	
<p>This project proposes to construct telecommunications infrastructure consisting of an underground distribution of communications fiber optic cabling in concrete encased duct banks and manholes at Andersen Air Force Base (AAFB), Guam.</p> <p>Subsurface excavation will be conducted for the installation of the telecommunication line, ducts, and associated manholes. Site preparation consists of clearing and grubbing, temporary erosion and sediment control, and preparation for construction.</p> <p>This project was identified after preparation of the Final Environmental Impact Study (FEIS) for the military relocation to Guam and the Commonwealth of the Northern Mariana Islands (CNMI) and Appendix E under various projects of the <i>2011 Programmatic Agreement (PA) among the Department of Defense, the Advisory Council on Historic Preservation, the Guam State Historic Preservation Officer, and the Commonwealth of the Northern Mariana Islands State Historic Preservation Officer Regarding the Relocation to the Islands of Guam and Tinian.</i></p> <p>In accordance with Stipulation IV.E.2.a., this PA Memo presents information to allow the Guam State Historic Preservation Officer (SHPO) and the public the opportunity to provide comments on the identification and evaluation of historic properties and the finding of effects.</p>	
PROJECT LOCATION:	
<p>The J-200-2 project is located at Andersen Air Force Base, Guam. The base occupies a mostly flat, uplifted limestone plateau in the northern portion of the island of Guam. The majority of the interior of the island is comprised of Mariana Limestone.</p> <p>The total Area of Potential Effects (APE) for J-200-2 is 14.6 hectares (36.1 acres) (Figure 1).</p>	

1 This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the 2011 PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.

PROJECT DESCRIPTION:

The proposed construction activities include various efforts, including subsurface excavation for the installation of the telecommunication line, ducts, and associated manholes. Site preparation consists of clearing and grubbing, temporary erosion and sediment control, and laydown areas for construction.

IDENTIFICATION OF HISTORIC PROPERTIES:

The 2011 PA describes the overall efforts taken to identify historic properties in Stipulation IV, including archival research, oral studies, and interviews. Archaeological surveys have been conducted in and around the APE. Regulation does not require survey of an entire APE or identification of all historic properties, and 36 CFR Part 800.4(b)(1) states that a reasonable and good faith effort to carry out appropriate identification efforts shall be made. The 2011 PA directs the PA Memo process to allow for members of the public to provide input on the identification and evaluation of historic properties. The input sought includes knowledge on specific historic properties not yet identified by previous efforts, and assistance in identifying issues relating to effects on historic properties.

Enclosure 1 is a list of references supporting identification efforts in and near the APE. Figure 2 (3 pages) illustrates the scope of these efforts. Figure 3 (3 pages) contains sensitive locational information provided to the SHPO.

Results of the above identification efforts indicate that there are historic properties present just outside the APE but only one historic property is located within its boundaries (Site 66-08-1065). Site 66-08-1065, historic Northwest Airfield, is a World War II (WWII) airfield that was built in 1944-45 and closed in 1949. Northwest Field is composed of two parallel runways constructed in a southwest to northeast direction. There are no extant buildings or structures except for deteriorating runways, hardstands, and some road traces. Today, Northwest Field is used for troop and aircraft touch-and go exercises, and the Detachment 5, 22nd Space Operations Squadron facility occupies a small area on what was the south aircraft parking area. Local weather, flora, and changes in military mission has, respectively, reclaimed and led to the dismantling of much of the former air base. The area is also used for hunting feral pigs and deer.

Previous work at Northwest Field was completed, including Historic American Engineering Record (HAER) documentation. Northwest Field is significant under criteria A at a national level for events during World War II that aided in the defeat of Japan and the ending of the war. The property's significance is tied to its dedicated use for night missions against the Japanese oil industry, for its having the only bombers especially equipped with the AN/APQ-7 "Eagle" radar, for the 315th Bomb Wing development of the "compressibility" procedure, and for its planes flying the last bombing mission against Japan. While Northwest Airfield is eligible for the National Register of Historic Places (NRHP) under Criterion A, additional work is not required.

2 This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the 2011 PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.

In accordance with Stipulation VI.F. of the 2011 PA, the Department of Defense has retained a full-time archaeologist to provide site checks, oversee coordination and execution of the archaeological mitigation measures in the 2011 PA and to provide quality control. This individual is on-staff at MCBCB, and is designated to respond to and report any inadvertent discoveries to the Signatories, Invited Signatories, and Concurring Parties per Stipulation XII of the 2011 PA. Site checks shall include special attention to work being performed in close proximity to historic properties.

FINDING OF EFFECTS:

The DON finds that the project will have no adverse effects on historic properties. Consistent with 36 CFR § 800.5(b), although historic properties are present within the APE the project work will not directly or indirectly alter any of the characteristics that qualify the property for inclusion in the National Register of Historic Places in a manner that would diminish its integrity.

In the event of a post review discovery the DON will follow the procedures outlined in Stipulation XI of the 2011 PA. If comments received during the PA Memo process result in new information regarding historic properties, consultation will continue pursuant to the 2011 PA. Otherwise, PA Memo #2 will not be required as there will be no mitigation proposed.

Enclosure 1

Aaron, D., D. Hart, and S. Baker.

2009 *Historic American Engineering Record for Northwest Field, HAER No. GU-05*. Prepared by Engineering-Environmental Management, Inc.

Athens, J.S.

2009 *Final Archaeological Surveys and Cultural Resources Studies on Guam and the Commonwealth of the Northern Mariana Islands in Support of the Joint Guam Build-Up Environmental Impact Statement Volume I: Guam*. Prepared by International Archaeological Research Institute, Inc. Honolulu, Hawai'i

Church, M., J. Hokanson, J. Gallison, and M. Jennings

2009 *Cultural Resources Survey of 297 Acres at Andersen Air Force Base, Guam*. Prepared for AAFB, Guam.

Davis, R.

1983 *Andersen Air Force Base Central Reconnaissance Survey*. Government of Guam Department of Parks and Recreation. MS on file at Andersen AFB, 36CVS/CVN, Guam.

DeFant, D. and R. Leon Guerrero

2006 *Archaeological Survey of Seven Parcels within the Munitions Storage Area, Andersen Air Force Base, Island of Guam*. Prepared for Department of the Navy, Pacific Division, Naval Facilities Engineering Command, Pearl Harbor, Hawaii.

Dixon, B., S. Walker, and M. Carson

2011 *Cultural Resource Investigations Conducted in the Territory of Guam Supporting the Joint Guam Build-Up Environmental Impact Statement: Final Archaeological Surveys on Guam 2008-2009 at Air Force Barrigada, Proposed Live Fire Training Range, Andersen South, and Naval Base Guam*. Prepared for Naval Facilities Engineering Command, Pacific Division, by TEC Inc.

Dixon, B. and S. Walker

2011 *Cultural Resource Investigations Conducted in the Territory of Guam Supporting the Joint Guam Build-Up Environmental Impact Statement: Final Archaeological Surveys on Guam 2009 at Proposed Utility Sites, Harmon Property, and Andersen AFB*. Prepared for Naval Facilities Engineering Command, Pacific Division, by TEC Inc.

Dixon, B., T. Rudolph, A. Jalandoni, I. Nelson, M. Hroncich-Conner, S. Leary, R. Schaefer, E. Lash, M. Todd

2014a *Proposed Guam and CNMI Military Relocation 2012 Roadmap Adjustments SEIS Live-Fire Training Range Complex Footprint, Main Cantonment, Utilities, Communications, Well field Alternative and Access Route Options: Potential Direct Impact Area In-Fill*

4 This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the 2011 PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.

Cultural Resource Study. Prepared for the Naval Facilities Engineering Command, Pacific Division. Prepared by Cardno TEC, Inc., Honolulu, HI.

Dixon, B., T. Rudolph, A. Jalandoni, I. Nelson, M. Hroncich-Conner, S. Leary, R. Schaefer, E. Lash, M. Todd

2014b *Proposed Guam and CNMI Military Relocation 2012 Roadmap Adjustments SEIS Live-Fire Training Range Complex Surface Danger Zone (SDZ) Alternatives: Potential Indirect Impact Area In-Fill Cultural Resource Study*. Prepared for the Naval Facilities Engineering Command, Pacific Division. Prepared by Cardno TEC, Inc., Honolulu, HI.

Dixon B.

2015 *Andersen Air Force Base, Guam National Historic Preservation Act Section 110 Cultural Resources Identification and Evaluation Studies, 2015*. Prepared for the Naval Facilities Engineering Command, Pacific Division. Prepared by Cardno TEC, Inc., Honolulu, HI.

Grant, M., M. Travisano, S. Wenzlau, and M. Durst

Results of Cultural Resources Inventories for Establishment and Operation of an Intelligence, Surveillance, Reconnaissance, and Strike Capability and the Development of Red Horse Squadron, Andersen Air Force Base, Guam. GeoMarine, In., Plano, TX.

Haun, A.E.

1988 *Archaeological Reconnaissance Survey and Field Inspections of Relocatable Over-the-Horizon Radar Sites on Guam, Mariana Islands, Micronesia*. Prepared for Wilson Okamoto and Associates, Inc., Paul H. Rosendahl, Ph.D., Inc. Hilo, HI.

1989 *Archaeological Reconnaissance Survey of Relocatable Over-The-Horizon Radar site P-223 Territory of Guam, Mariana Islands, Micronesia*. Prepared for Wilson Okamoto & Associates, Inc., Prepared by , Paul H. Rosendahl, Ph.D., Inc. Hilo, HI.

Hlatky, N., and J. Maxwell

2018 *Draft Archaeological Survey and Subsurface Testing for Proposed Construction of P-290 Earth Covered Magazines and Ordnance Pads, Andersen Air Force Base, Guam*. Prepared for Department of the Navy, Pacific Division, Naval Facilities Engineering Command, Pearl Harbor, Hawaii.

Hokanson, J., D. Kilby, M. Church, and R. McCurdy

2007 (GIS data labeled 2008) *Cultural Resources Survey for a Perimeter Fence and Portions of the Munitions Storage Area, Andersen Air Force Base, Guam*. Engineering-Environmental Management, Inc. Denver. Colorado.

Hunter-Anderson, R. and D. Moore

2003 *Cultural Resources Snake Barrier Concept, Andersen Air Force Base, Guam*. Micronesian Archaeological Research Services, Guam.

5 This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the 2011 PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.

Kurashina, H., T McGrath, and H. Manner

1986 *Archaeological Surveys of Areas 1, 2, 1-A, and 2-A at Northwest Field, Andersen Air Force Base and Naval Communication Area Master Station Western Pacific, Finegayan, Guam, Marianas Islands*. Prepared for Naval Facilities Engineering Command, Pacific.

Liston, J.

1996 *The Legacy of Tarague Embayment and Its Inhabitants, Andersen AFB, Guam*. Prepared for 36 CES/CEV, Unit 14007, Environmental Flight, Andersen Air Force Base, Guam. International Archaeological Research Institute, Inc., Honolulu.

Mason Architects, Inc.

2004 *Historic Building and Associated Landscape/Viewsheds Inventory and Evaluation for Andersen Air Force Base, Guam, 2004 Update*. Prepared for Andersen Air Force Base, Guam, by Mason Architects, Inc., Honolulu.

Mohlman, G.

2015 (*GIS data labeled 2013*) *Final Report Historic Inventory Survey Andersen Air Force Base, Territory of Guam*. Prepared for NAVFAC Marianas by Southeastern Archaeological Research, Inc.

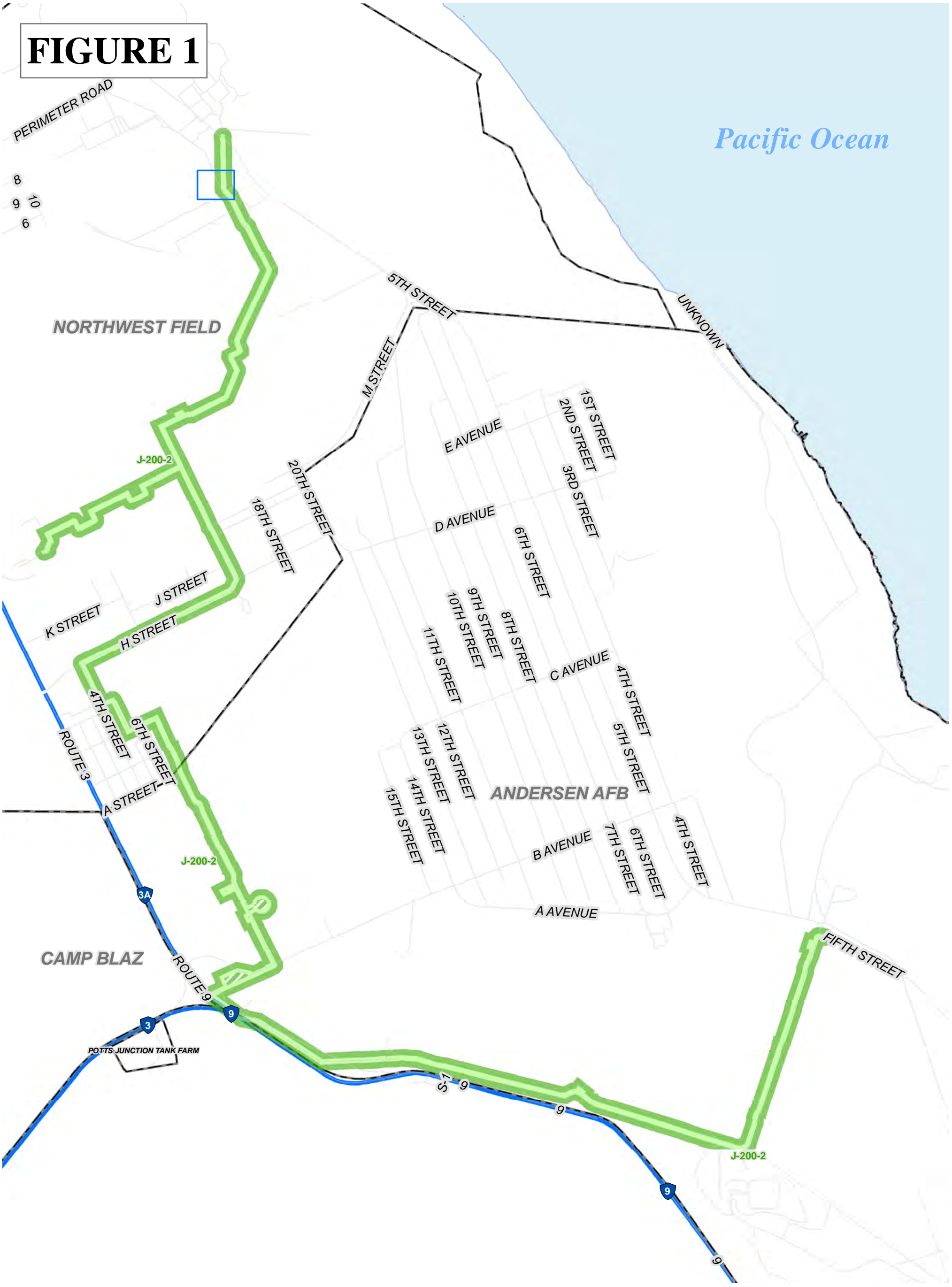
Welch, D.

2010 *Archaeological Survey and Cultural Resource Studies Conducted in 2007 on the Island of Guam in Support of the Joint Guam Build-Up Environmental Impact Statement*. 2 volumes. Prepared for the Department of the Navy, Pacific Division, Naval Facilities Engineering Command, Pearl Harbor, Hawai'i. International Archaeological Research Institute, Inc., Honolulu.

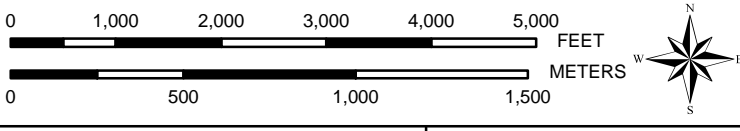
Yee et al 2004 Yee, S., D. Welch, and J. Allen

2004 *Archaeological Overview Survey Report for Andersen Air Force Base, Guam*. Prepared for 36 CES/CEVN, AAFB, Guam and Earth Tech, Inc., Honolulu, HI. Prepared by International Archaeological Research Institute, Inc. Honolulu, HI.

FIGURE 1



J-200-2 (Communications Utilities) at Andersen AFB - Construction Area






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 Naval Facilities Engineering Command Pacific Division
 Guam Program Management Office
 DATE: 22 Aug 2024

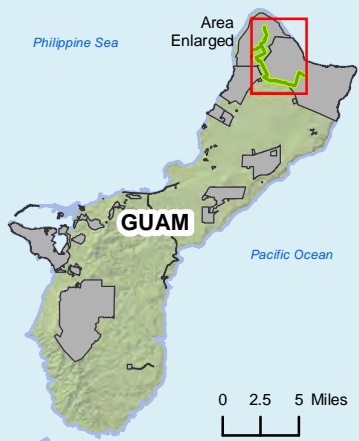


Coordinate System: UTM Zone 55 North
 Projection: Transverse Mercator
 Datum: D WGS 1984

Legend

-  J200-2 (AAFB North Ramp Utilities II Communications Line) Project - APE
-  Guam Hwys.
-  Military Installations

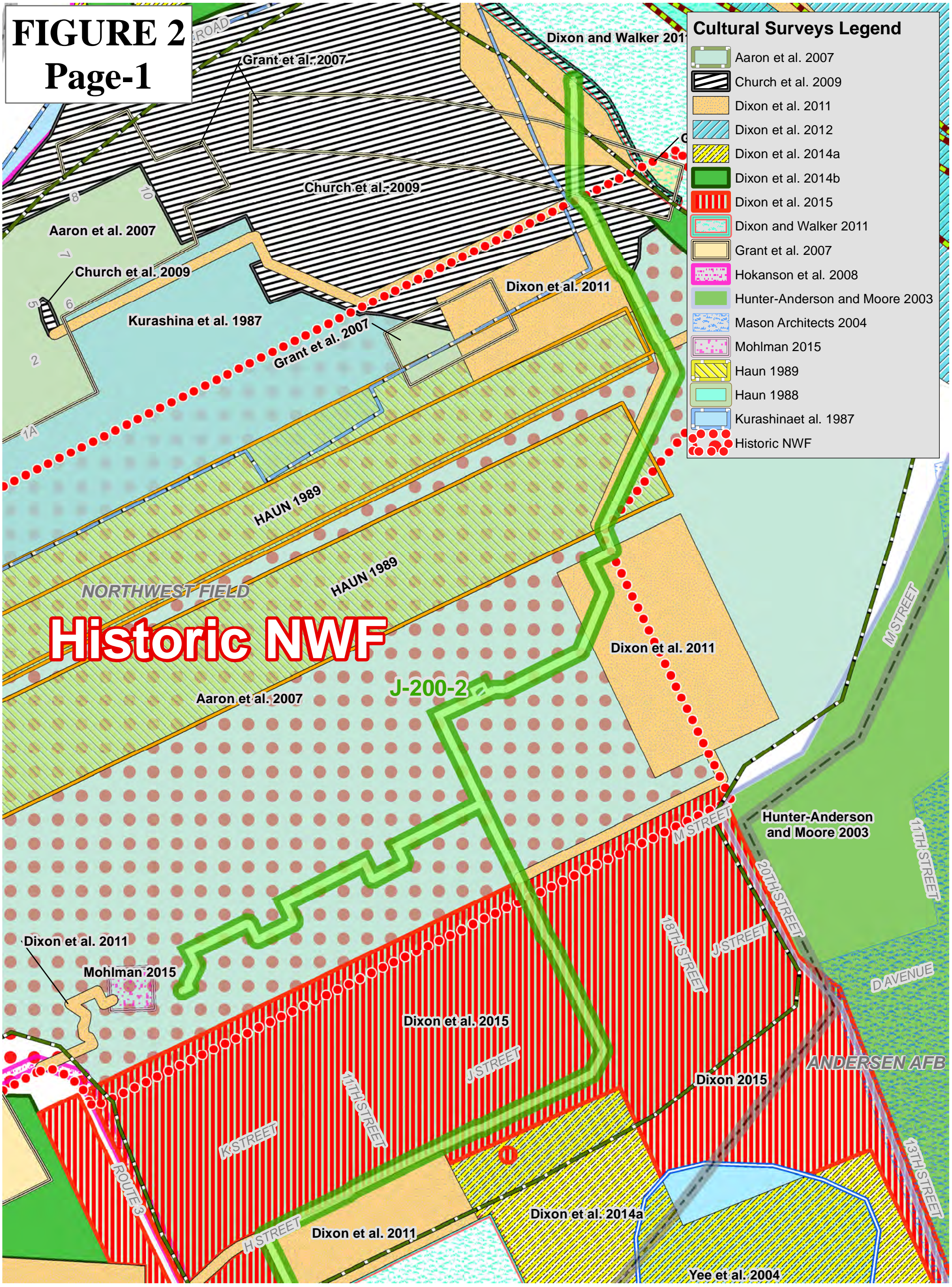
Total APE Area J-200-2 = 36.1 Acres



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FIGURE 2

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Cultural Surveys Legend

- Aaron et al. 2007
- Church et al. 2009
- Dixon et al. 2011
- Dixon et al. 2012
- Dixon et al. 2014a
- Dixon et al. 2014b
- Dixon et al. 2015
- Dixon and Walker 2011
- Grant et al. 2007
- Hokanson et al. 2008
- Hunter-Anderson and Moore 2003
- Mason Architects 2004
- Mohlman 2015
- Haun 1989
- Haun 1988
- Kurashina et al. 1987
- Historic NWF

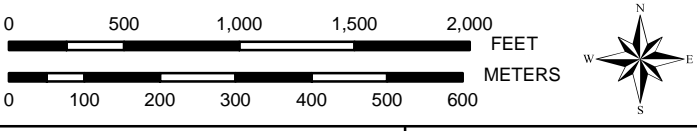
Historic NWF

J-200-2 (Communications Utilities) at Andersen AFB - Construction Area

Legend

- J-200-2 (Communications Utilities) Project Area
- Military Installations

Total APE Area J-200-2 = 36.1 Acres

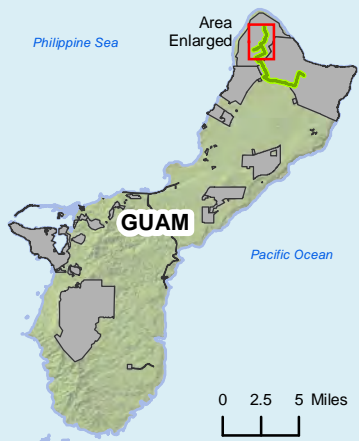


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Coordinate System: UTM Zone 55 North
 Projection: Transverse Mercator
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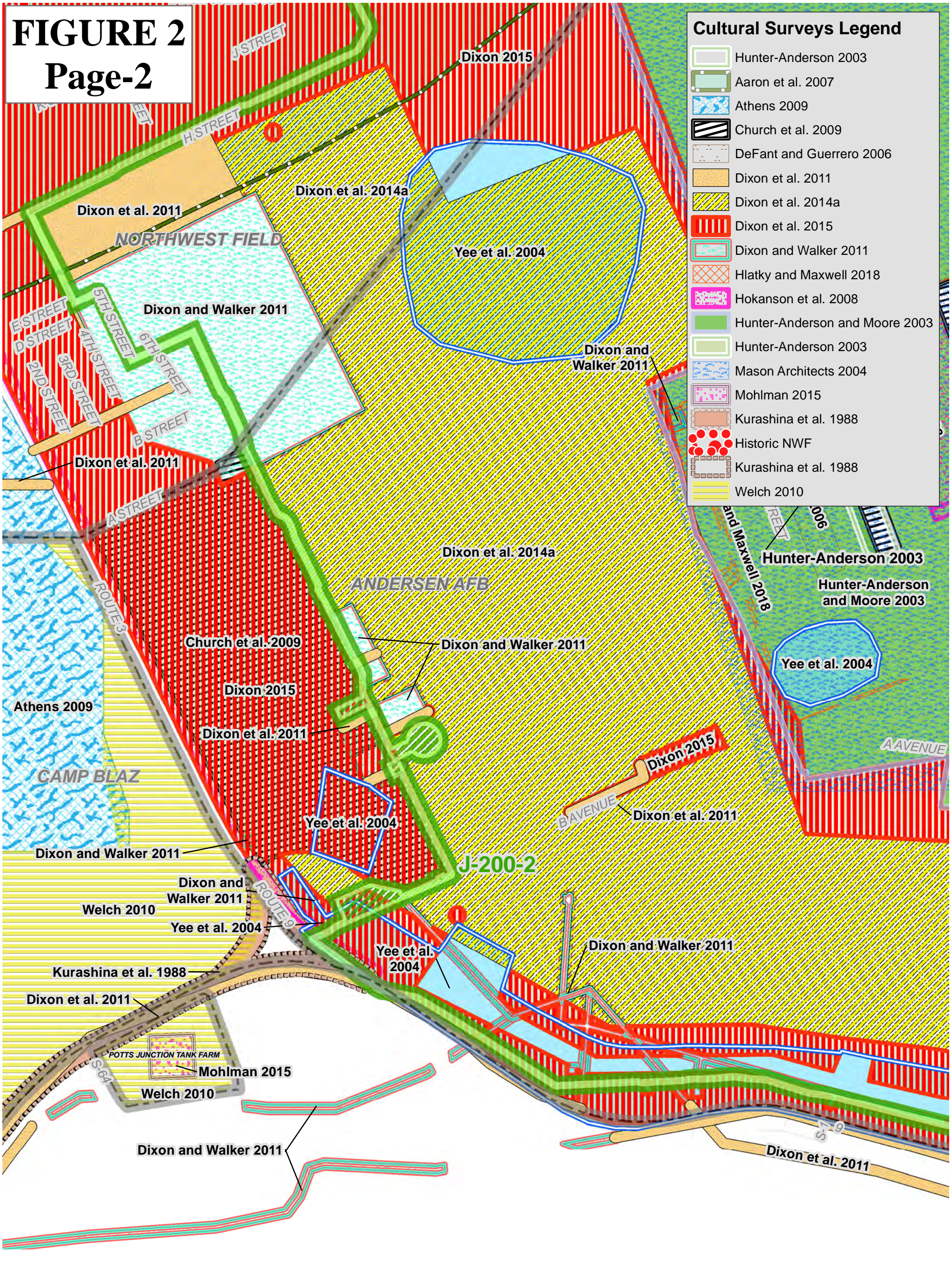
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FIGURE 2

Page-2



Cultural Surveys Legend

-  Hunter-Anderson 2003
-  Aaron et al. 2007
-  Athens 2009
-  Church et al. 2009
-  DeFant and Guerrero 2006
-  Dixon et al. 2011
-  Dixon et al. 2014a
-  Dixon et al. 2015
-  Dixon and Walker 2011
-  Hlatky and Maxwell 2018
-  Hokanson et al. 2008
-  Hunter-Anderson and Moore 2003
-  Hunter-Anderson 2003
-  Mason Architects 2004
-  Mohlman 2015
-  Kurashina et al. 1988
-  Historic NWF
-  Kurashina et al. 1988
-  Welch 2010

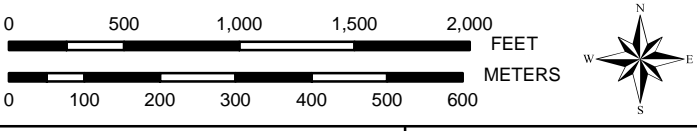


J-200-2 (Communications Utilities) at Andersen AFB - Construction Area

Legend

-  J-200-2 (Communications Utilities) Project Area
-  Military Installations

Total APE Area J-200-2 = 36.1 Acres

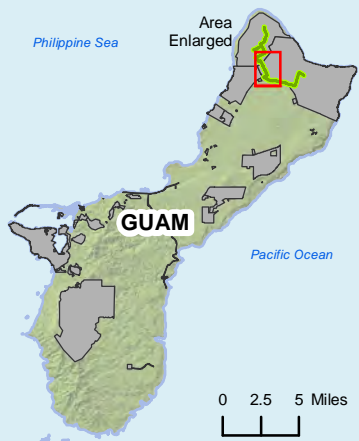


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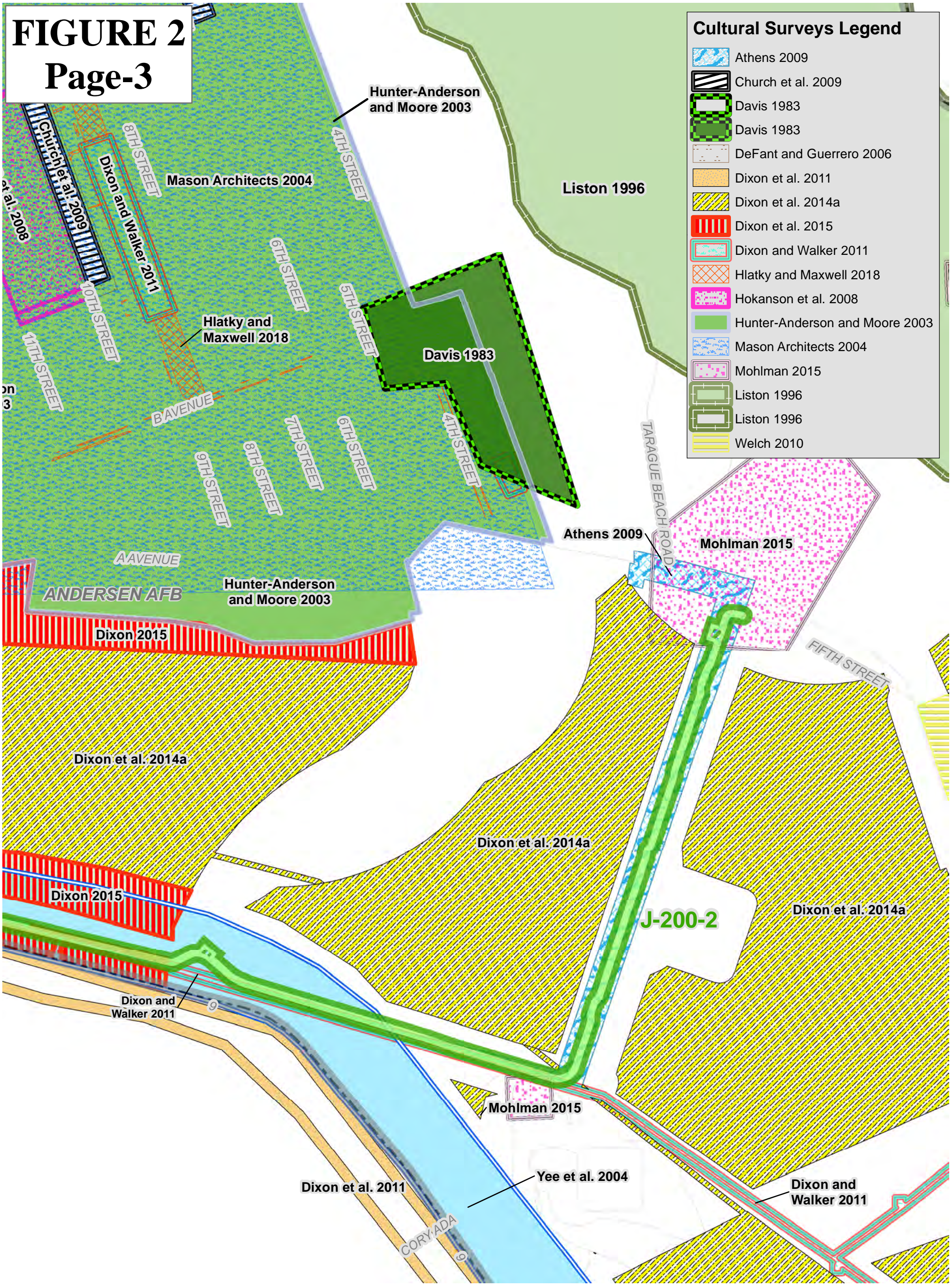
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FIGURE 2

Page-3



Cultural Surveys Legend

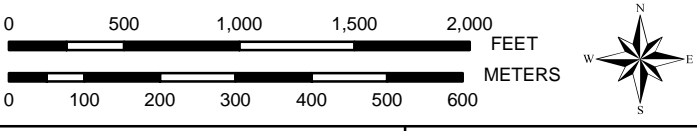
- Athens 2009
- Church et al. 2009
- Davis 1983
- Davis 1983
- DeFant and Guerrero 2006
- Dixon et al. 2011
- Dixon et al. 2014a
- Dixon et al. 2015
- Dixon and Walker 2011
- Hlatky and Maxwell 2018
- Hokanson et al. 2008
- Hunter-Anderson and Moore 2003
- Mason Architects 2004
- Mohlman 2015
- Liston 1996
- Liston 1996
- Welch 2010

J-200-2 (Communications Utilities) at Andersen AFB - Construction Area

Legend

- J-200-2 (Communications Utilities) Project Area
- Military Installations

Total APE Area J-200-2 = 36.1 Acres



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DATE: 28 Aug 2024



Coordinate System: UTM Zone 55 North
Projection: Transverse Mercator
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Military Relocation PA Memo Comment Form

2024

If submitting via **e-mail**, scan and send to: NFM-CRIWebComments@us.navy.mil

If submitting via **postal mail**, send to:

Attn: CRI Web Comments
Code EV23, NAVFAC Pacific
258 Makalapa Drive, Suite 100
JBPHH, Hawaii 96860-3134

Submitted comments will be posted on the Navy's Cultural Resources Information (CRI) web site. Information presented on the CRI web site is considered public. The sections highlighted in **red** are required to be completed in order for a comment to be posted.

Privacy Act Statement

Personal information will only be used to contact you regarding the comments you submit. This information will only be shared with another government agency if your inquiry relates to that agency, or as otherwise required by law. We will not create individual profiles or give your information to any private organization. While you must provide a valid e-mail address or postal address, please **DO NOT** include personally identifying information such as a social security number.

By submitting this comment form, you agree not to include content that is offensive in nature, such as profanity, personal attacks on individuals, and racist or abusive language.

PROJECT: J-200-2 Telecommunications Line - Construction

SUBJECT: PA Memo#1

Date: _____

Name: _____

CRI User Name (if you don't want your real name to be posted with your comment on the CRI web site):

E-Mail Address: _____

and/or

Postal Mail Address: _____

COMMENTS: _____
